

Message Text

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AMCONSUL ZAGREB

C O N F I D E N T I A L SECTION 1 OF 8 BELGRADE 1208

EO 11652 GDS

TAGS: PFOR CSCE YO

SUBJ: YUGOSLAV CSCE IMPLEMENTATION

REF: STATE 028604

1. FOLLOWING IS OUR ASSESSMENT OF YUGOSLAVIA'S CSCE
IMPLEMENTATION RECORD. COMMENTS ARE KEYED TO PROVISIONS IN
THE FINAL ACT. WHILE WE COVER ALL BASKETS, WE HAVE NOT
COMMENTED ON ALL PROVISIONS OF THE ACT. IN ACCORDANCE WITH
REFTEL, WE HAVE STRESSED HUMAN RIGHTS PRINCIPLE AND
HUMANITARIAN AND INFORMATION PORTIONS OF BASKET III.
AS OUR COMMENTS CONCENTRATE ON AREAS WHERE YUGOSLAVS EITHER
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HAVE NOT IMPLEMENTED FINAL ACT PROVISIONS AT ALL OR WHERE THEIR
PERFORMANCE COULD BE IMPROVED, THE FOLLOWING MAY GIVE
A RATHER ONE-SIDED IMPRESSION OF THEIR RECORD. IT IS
NOT MEANT TO DO SO. CERTAINLY AT ONE LEVEL, THE LEVEL
AT WHICH WE HAVE MOST ACTIVELY ENGAGED THE SOVIETS
AND THEIR WARSAW PACT ALLIES OVER THE PAST TWO YEARS
(FAMILY REUNIFICATION, MARRIAGE, VISAS, TRAVEL), THE

YUGOSLAV RECORD SHINES. AT A DEEPER LEVEL, THAT OF FREEDOM OF SPEECH AND ORGANIZATION, THEY ARE BETTER THAN THE EAST BUT HAVE A LONG WAY TO GO TO REACH THE WEST. A GENERAL COMMENT IS INCLUDED AT THE END.

BASKET I - DECLARATION OF PRINCIPLES

2. IN GENERAL, EXCEPT FOR PRINCIPLE VII ON HUMAN RIGHTS, YUGOSLAV RECORD IS GOOD. GOY PAYS CONSIDERABLE ATTENTION TO THESE PRINCIPLES IN PART TO DETER OTHERS FROM VIOLATING THEM WITH YUGOSLAVIA AS THE TARGET. SOVEREIGN EQUALITY, REFRAINING FROM USE OF FORCE, INVIOABILITY OF FRONTIERS, TERRITORIAL INTEGRITY AND SO FORTH ALL ARE PART OF STANDARD YUGOSLAV LITANY ON THE CONDUCT OF STATES AND RELATIONS AMONG STATES. YUGOSLAVS ARE HEEDFUL OF NEED TO PROMOTE ACCEPTANCE OF THESE PRINCIPLES BECAUSE OF OFTEN-STATED CONCERN THAT ENEMIES OUTSIDE OF YUGOSLAVIA ARE DESIROUS EITHER ALONE OR BY ASSISTING ENEMIES WITHIN TO UNDERMINE THE GOVERNMENT AND SYSTEM. NON-INTERVENTION IN INTERNAL AFFAIRS (PRINCIPLE VI) IS STRESSED MAINLY OUT OF FEAR OF OVERT OR COVERT SOVIET MEDDLING AS WELL AS OTHER FOREIGN (INCLUDING U.S.) CRITICISM OF THE YUGOSLAV SOCIO-POLITICAL SYSTEM.

3. HOWEVER, UNDER PRINCIPLE VI, THE GOY CAN BE CONSIDERED TO HAVE NOT RPT NOT REFRAINED FROM ASSISTING "TERRORIST ACTIVITIES" WHEN IT PERMITTED SEVERAL WANTED INTERNATIONAL TERRORISTS, INCLUDING INTER ALIA ILICH RAMIREZ SANCHEZ ("CARLOS") TO ENTER YUGOSLAVIA LAST SEPTEMBER, REMAIN FOR A FEW DAYS, AND DEPART UNENCUMBERED DESPITE HAVING BEEN INFORMED CONFIDENTIAL

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OF THEIR PRESENCE BY OTHER GOVERNMENTS. YUGOSLAV SECURITY SERVICES APPEAR TO BE ENGAGED IN ACTIVE UNDERGROUND WARFARE AGAINST POLITICALLY-ACTIVE YUGOSLAV EMIGRES IN WESTERN EUROPE.

4. THE HIGHLIGHT OF YUGOSLAV IMPLEMENTATION UNDER PRINCIPLES DECLARATION WAS AGREEING TO OSIMO TREATY WITH ITALY IN 1975. TREATY PROVIDES FOR FINAL DEMARCATION OF TRIESTE AREA AND SOLVES A DISPUTE FESTERING SINCE WORLD WAR II. GOY CLAIMS IT AS THE MAJOR CSCE ACHIEVEMENT BY ANY COUNTRY SINCE HELSINKI.

5. UNDER PRINCIPLE VII, GIVEN THE LARGE NUMBER OF NATIONAL AND ETHNIC GROUPINGS LIVING IN YUGOSLAVIA AND THE NEED FOR CAREFUL BALANCE TO MAINTAIN INTERNAL POLITICAL HARMONY, YUGOSLAV OBSERVANCE OF THE "RIGHTS OF NATIONAL MINORITIES" IS GOOD AT ONE LEVEL. GREAT EMPHASIS IS PLACED ON THE USE OF LOCAL LANGUAGES, ON EQUAL REPRESENTATION OF NATIONALITIES, AND ON PROMOTION OF NATIONAL CULTURES. HOWEVER, AS THE EVENTS OF 1971-72 DEMONSTRATE, THERE ARE

DEFINITE LIMITS TO EXPRESSION OF NATIONAL FEELINGS AND ASPIRATIONS, AND MANY "NATIONALISTS" ARE IN JAIL FOR THEIR VIEWS. MOREOVER, IN A CERTAIN SENSE YUGOSLAVIA VIOLATES PRINCIPLE VI ("NON-INTERFERENCE...") BY SUSTAINING AND FUELING DISPUTES WITH AUSTRIA AND BULGARIA OVER NATIONAL MINORITIES ISSUES IN THE LATTER TWO COUNTRIES. GOY WOULD ARGUE, WITH SOME MERIT, THAT IS IS DEFENDING THE RIGHTS OF

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YUGOSLAV MINORITIES IN AUSTRIA AND BULGARIA.

HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS (PRINCIPLE VII)
(SEE ALSO 76 BELGRADE 7361, "DRAFT HUMAN RIGHTS OBSERVANCE
REPORT ON YUGOSLAVIA")

6. SINCE THE CROATIAN CRISIS OF 1971 OFFICIAL RESPECT FOR HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS HAS DECLINED IN YUGOSLAVIA. YUGOSLAV ADHERENCE TO THE CSCE FINAL ACT DID NOTHING TO REVERSE OR EVEN STEM THIS TREND. IF ANYTHING, PRESSURES HAVE INCREASED SINCE MID-1975.

7. IN THE PAST FIVE YEARS YUGOSLAV LEADERSHIP HAS STRENGTHENED
THE CENTRAL ROLE AND AUTHORITY OF THE LEAGUE OF COMMUNISTS
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OF YUGOSLAVIA (LCY), AND THE LCY'S INFLUENCE HAS BEEN
SIGNIFICANTLY ENHANCED GREATER ADHERENCE TO OFFICIAL IDEOLOGY
IS REQUIRED. THE LCY AND THE YUGOSLAV ADMINISTRATIVE GOVERNING
APPARATUS, WHILE SEPARATE ENTITIES, NONETHELESS WORK CLOSELY
TOGETHER. POLICE AND SECURITY ACTIVITIES HAVE BEEN INCREASED.
IN A BASIC ABUSE OF FUNDAMENTAL FREEDOMS, LCY MEMBERS (LESS THAN
TEN PERCENT OF THE POPULATION) ARE FAVORED FOR JOBS, HOUSING, AND
OTHER BENEFITS.

8. ONLY ONE POLITICAL PARTY, THE LCY, IS PERMITTED TO EXIST
AND FUNCTION. ITS DOCTRINE IS OFFICIAL AND MAY NOT BE
PUBLICLY QUESTIONED FOR FEAR OF REPRESSION. ANY CRITICISM
CAN BE CONSIDERED HOSTILE PROPAGANDA, AND AS SUCH, PUNISHABLE
BY LAW. INASMUCH AS POLITICAL OPTIONS TO THE LCY ARE
PROHIBITED, THE "EFFECTIVE EXERCISE OF POLITICAL FREEDOM"
IS NEITHER PROMOTED NOR ENCOURAGED. RATHER, IT IS INHIBITED
AND SMOTHERED.

9. DISSENT IS SUPPRESSED. PRAXIS, A MARXIST, SELF-MANAGEMENT
ORIENTED JOURNAL PUBLISHED BY ZAGREB UNIVERSITY PROFESSORS,
WAS CLOSED BY THE AUTHORITIES IN 1974 FOR CARRYING ARTICLES
DEBATING THE "BENEFITS" OF THE YUGOSLAV POLITICAL SYSTEM.
EIGHT BELGRADE UNIVERSITY PROFESSORS LOST THEIR TEACHING
POSITIONS FOR THEIR INVOLVEMENT IN PRAXIS AND THEIR UNORTHODOX
IDEAS. IHAJLO MIHAJLOV, A WRITER, WAS IMPRISONED IN
1975 FOR VOICING OPPOSITION TO THE REGIME. FORMER YUGOSLAV
LEADER MILOVAN DJILAS HAS BEEN IN PRISON SEVERAL TIMES AND
NOW IS NOT PERMITTED TO TRAVEL ABROAD FOR CRITICISM OF THE
RULING APPARATUS. IT SHOULD BE NOTED THAT THESE ARE NOT ALL
JEFFERSONIAN DEMOCRATS ADVOCATING THE IMPOSITION OF
WESTERN DEMOCRACY. INSTEAD, MANY OF THEM--SIGNIFICANTLY NOW
EXCLUDING DJILAS AND MIHAJLOV--ARE YUGOSLAV MARXISTS SUGGESTING
A LIBERALIZATION IN THE POLITICAL REALM AND, ON OCCASION,
CHANGES IN THE SOCIO-ECONOMIC SYSTEM.

10. THERE ARE SOME POSITIVE ASPECTS TO YUGOSLAVIA'S TREAT-
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MENT OF HUMAN RIGHTS. DISCRIMINATION ON THE BASIS OF RACE
OR SEX IS ILLEGAL--ALTHOUGH THERE EXIST LINGERING ETHNIC
BIASES, SOME SEXUAL, HAVING NOTHING TO DO WITH OFFICIAL
DOCTRINE.

11. FREEDOM OF RELIGION IS SANCTIONED IN THE YUGOSLAV CONSTITUTION. HOWEVER, RELIGIOUS ORGANIZATIONS ARE COMPELLED TO LIMIT THEIR ACTIVITIES TO THEIR STRICTLY DEFINED PURVIEW. TEACHERS ARE DISCOURAGED FROM PRACTICING RELIGION. RELIGIOUS SCHOOLS ARE PERMITTED ONLY FOR THE TRAINING OF CLERGY. PROSELYTIZING IS FORBIDDEN. CHURCH MEMBERS MAY NOT JOIN THE LCY AND ARE THUS BARRED FROM ADVANCEMENT IN MANY FIELDS.

12. YUGOSLAVIA HAS THREE OFFICIAL LANGUAGES AND ALLOWS A HOST OF OTHER TO FLOURISH THROUGH EDUCATION, ON RADIO/TV, AND IN CULTURAL SETTINGS.

13. CONFIDENCE BUILDING MEASURES: UNDOUBTEDLY WITH AN EYE TOWARD BELGRADE 77, GOY USED A FAIRLY ROUTINE, LARGE SCALE MILITARY EXERCISE IN SEPTEMBER 1976 AS A VEHICLE FOR DEMONSTRATING DISCHARGE OF ITS CBM RESPONSIBILITIES. MANY ATTACHES AND OTHER FOREIGNERS ATTENDING COMPLAINED PRIVATELY THAT THEIR VIEW OF AND ACCESS TO THE EXERCISE WAS SEVERELY LIMITED. NEVERTHELESS, WITH ONLY 24,000 TROOPS CLAIMED AS TAKING PART, THE GOY WAS NOT OBLIGED TO GIVE PRIOR NOTIFICATION MUCH LESS INVITE OBSERVERS.

14. ADDITIONALLY, GOY FREQUENTLY STATES THAT PRESENT CBM PARAMETERS ARE TOO LIMITED AND SHOULD BE ENLARGED. THEY WILL HAVE FURTHER CBM PROPOSALS FOR BELGRADE 77.

15. REGARDING DISARMAMENT, IT IS GOY POLICY TO CLAIM THAT DISARMAMENT TALKS ARE PROCEEDING TOO SLOWLY AND ARE COMINATED BY THE MAJOR POWERS TO THE DETRIMENT OF SMALLER STATES, WHICH ALSO HAVE A STAKE. THEREFORE, THE GOY ENGINEERED AND FLOOR-MANAGED THE PROPOSAL RECENTLY ADOPTED BY THE UNGA
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TO CONVENE A UN SPECIAL SESSION ON DISARMAMENT. AT THE SAME TIME, GOY IS AN IMPORTANT ARMS SUPPLIER TO A NUMBER OF NON-ALIGNED STATES AND "LIBERATION" MOVEMENTS.

16. BASKET II: WE FIND SOME NOTABLE EXCEPTIONS TO GENERALLY REASONABLE YUGOSLAV ADHERENCE TO BASKET II. SERIOUS DEFICIENCIES INCLUDE EXCLUSION OF FOREIGN REPRESENTATION OFFICES, FAILURE TO DISCLOSE SIGNIFICANT COMMERCIAL INFORMATION AND CONTROLS WHICH HAMPER ELIMINATION OF TRADE OBSTACLES. A PROHIBITION ON BUSINESS ACTIVITIES WITH FOREIGN FIRMS OWNED OR DIRECTED BY POLITICAL OR ECONOMIC EMIGRES IS ALSO POTENTIALLY

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SERIOUS, ALTHOUGH PROBABLY FEW FOREIGN FIRMS HAVE BEEN
AFFECTED. IN ADDITION, AREAS EXIST WHERE YUGOSLAV PERFORMANCE
COULD BE TERMED SATISFACTORY BUT WARRANTING IMPROVEMENT IN
THE SPIRIT OF HELSINKI.

COMMERCIAL EXCHANGES

GENERAL PROVISIONS

17. YUGOSLAV CONTROLS OVER COMMERCIAL EXCHANGES HAMPER THE
OBJECTIVES STATED IN THE HELSINKI DOCUMENT TO ELIMINATE
OBSTACLES AND AVOID FLUCTUATIONS TO DEVELOPMENT OF TRADE.
THE CONTROLS WOULD APPEAR TO EXCEED SAFEGUARD MEASURES "IN
CONFORMITY WITH THEIR COMMITMENTS IN THIS FIELD ARISING
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FROM INTERNATIONAL AGREEMENTS" LIKE THE GATT TO WHICH YUGOSLAVIA
BELONGS. IMPORT IMPEDIMENTS TEMPORARILY IMPOSED FOR BALANCE-
OF-PAYMENT REASONS ARE BEING RETAINED AND TIGHTENED INTO PROTECTIVE
DEVICES AIMED AT EXCLUSION OF ANY GOODS MADE IN SUFFICIENT

QUANTITY AND QUALITY IN YUGOSLAVIA. FOREIGN SUPPLIERS ARE REQUIRED INCREASINGLY TO MAKE COUNTER PURCHASES UNDER RULES IMPLEMENTED BY CONFIDENTIAL INTERNAL YUGOSLAV DIRECTIVES, WHICH MAKE THE RULES AN ENIGMA FOR FOREIGN FIRMS. YUGOSLAV AUTHORITIES ATTEMPT TO DISASSOCIATE THEMSELVES FROM RESPONSIBILITY, BUT OFFICIAL SIGNATURES ON INDUSTRY AGREEMENTS DISCREDIT THEIR DISCLAIMERS.

BUSINESS CONTACTS AND FACILITIES

18. THE GOY DOES NOT ALLOW PERMANENT REPRESENTATIVES OR OFFICES OF FOREIGN BANKING, COMMERCIAL OR LEGAL FIRMS TO OPERATE IN YUGOSLAVIA. (OF SMALL IMPORT ARE EXCEPTIONS WHICH, ASIDE FROM SPECIAL TREATMENT OF DEVELOPING COUNTRIES, PERMIT FOREIGN JOINT-VENTURE AND PURCHASING OFFICES AND TEMPORARY RESIDENCE OF FOREIGN TECHNICAL PERSONNEL REPRESENTING THEIR FIRMS TO EXECUTE PROJECTS OR ADVISE YUGOSLAV ENTERPRISES.) A PROPOSED NEW YUGOSLAV REGULATION REPORTEDLY WOULD NOT PROVIDE MORE THAN TOKEN RELAXATION OF THE BAN. THOUGH LARGE FOREIGN BANKS COULD BE ALLOWED PERMANENT REPRESENTATION IN YUGOSLAVIA, ESTABLISHMENT OF INFORMATION (NOT SALES) OFFICES WILL LIKELY BE CONSIDERED ONLY FOR FOREIGN MANUFACTURING FIRMS WHICH WOULD COMMIT THEMSELVES TO DIRECT PURCHASES OF AS MUCH AS THEY WOULD SELL IN YUGOSLAVIA. THE COUNTERTRADE COMMITMENT WOULD APPEAR OUT OF THE QUESTION FOR MOST FOREIGN FIRMS, AND THE REGULATION WOULD CONTINUE TO EXCLUDE ALTOGETHER THE FOREIGN TRADING COMPANIES WHICH OFTEN REPRESENT NUMBERS OF SMALL MANUFACTURING COMPANIES IN INTERNATIONAL TRADE. WE UNDERSTAND THAT THE TEXT OF THE PROPOSED REGULATION MAY BE SO VAGUE AS TO ALLOW DISCRETIONARY RATHER THAN CONFIDENTIAL

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UNIFORM ACTION ON APPLICATIONS TO OPEN REPRESENTATIVE OFFICES IN YUGOSLAVIA. THE ENTIRE SPIRIT OF THE REGULATION WOULD SEEM FAR FROM "MEASURES TO ENCOURAGE GREATER PARTICIPATION BY SMALL AND MEDIUM-SIZED FIRMS IN TRADING".

19. A YUGOSLAV SOCIAL ACCORD (WHICH IS A REGULATORY ACT, CONCLUDED BY ENTERPRISES WITH GOVT PARTICIPATION) PROHIBITS BUSINESS ACTIVITIES WITH FOREIGN FIRMS (A) WHOSE OWNERS OR CO-OWNERS ARE POLITICAL EMIGRANTS OF YUGOSLAV ORIGIN, (B) IN WHICH POLITICAL EMIGRANTS ARE IN CHARGE OF ECONOMIC ACTIVITIES WITH YUGOSLAV ENTERPRISES, (C) WHOSE OWNERS OR CO-OWNERS ARE YUGOSLAV CITIZENS - FORMER MANAGERS OR OFFICIALS OF YUGOSLAV BUSINESS OR OTHER ORGANIZATIONS. ALTHOUGH THE YUGOSLAVS DO NOT DIVULGE THE IDENTITY OF BOYCOTTED

FIRMS, AT LEAST ONE U.S. COMPANY HAS BEEN CUT OFF FROM BUSINESS IN YUGOSLAVIA APPARENTLY BECAUSE OF THE SOCIAL ACCORD.

20. FOREIGN FIRMS ENJOY DIRECT CONTACTS WITH YUGOSLAV ENTERPRISES, BUT ALL EXCEPT THE MOST PRESTIGIOUS NEED GOOD CONNECTIONS OR THE ACTIVE INTERVENTION OF THEIR EMBASSIES TO GAIN ACCESS TO THE OFFICIAL YUGOSLAV BODIES WHICH REGULATE CONDITIONS OF TRADE. WHEN OFFICIAL BODIES DO GRANT ACCESS THEY TEND TO TURN ASIDE SUBSTANTIVE INQUIRIES WITH DISINGENUOUS STATEMENTS TO THE EFFECT THAT IT IS SELF-MANAGED ENTERPRISES WHICH ACTUALLY REGULATE TRADE CONDITIONS. CONFRONTED WITH INCREASING YUGOSLAV DISINCLINATION TO REVEAL UNPUBLISHED IMPORT RESTRAINTS AND OTHER CONDITIONS OF TRADE (SEE PARA 23 BELOW), SOME FOREIGN FIRMS FIND IT NECESSARY TO APPOINT YUGOSLAV TRADING COMPANIES AS THEIR REPRESENTATIVES TO MAKE MEANINGFUL OFFICIAL CONTACTS AND GAIN KNOWLEDGE OF THE MARKET. HOWEVER, UNDER RUMORED TERMS OF DRAFT LEGISLATION YUGOSLAV TRADING ENTERPRISES MAY NOT BE ALLOWED

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TO REPRESENT FOREIGN EXPORTING FIRMS WHICH DO NOT AGREE TO MAKE PURCHASES IN YUGOSLAVIA. NEITHER THE PROBLEMS OF ACCESS TO OFFICIAL BODIES NOR THE PRACTICAL (THOUGH NOT LEGAL) NEED THAT MANY FOREIGN FIRMS FEEL TO APPOINT YUGOSLAV REPRESENTATIVES WOULD SEEM TO SUSTAIN THE SPIRIT OF CSCE MEASURES TO EXPAND CONTACTS AND "TO ACCELERATE THE CONDUCT OF BUSINESS NEGOTIATIONS".

ECONOMIC AND COMMERCIAL INFORMATION

21. YUGOSLAV DEFICIENCIES IN THIS AREA ARE BECOMING INCREASINGLY SERIOUS. FOR OVER A YEAR THE GOVT HAS IMPLEMENTED A COUNTERTRADE POLICY IN INTERNAL DIRECTIVES TREATED AS CONFIDENTIAL INFORMATION. DECISIONS ON ALLOCATIONS OF IMPORT LICENSES ARE NOT DISCLOSED EXCEPT BY RARE PRESS ACCOUNTS ON SELECT SECTORS. AMOUNTS OF FOREIGN EXCHANGE ALLOCATED FOR IMPORTS ARE NOT DISCLOSED EITHER.

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22. THE YUGOSLAVS CONTEND THAT THEY WISH FOREIGN INVESTORS AND SUPPLIERS TO CONCENTRATE IN PRIORITY SECTORS BUT THEY FAIL TO DISCLOSE THE LIST OF PROJECTS APPROVED UNDER THEIR PRIORITIES. THEY HAVE ALSO REFUSED SINCE JANUARY 1974 TO DISCLOSE A LIST OF JOINT VENTURES IN YUGOSLAVIA ALTHOUGH THE LAW ON FOREIGN INVESTMENT STIPULATES THAT THE REGISTER SHALL BE PUBLIC. ANOTHER SHORTCOMING IS YUGOSLAV FAILURE TO PUBLISH A REVISED VERSION OF THE 1974 LIST OF REPRESENTATION AGREEMENTS BETWEEN YUGOSLAV TRADING COMPANIES AND FOREIGN FIRMS. (THIS MAY BE DUE MORE TO PROCRASTINATION THAN TO UNWILLINGNESS TO DISCLOSE THE INFORMATION.)

23. OF LESSER CONSEQUENCE ARE THE IMPEDIMENTS IN
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OBTAINING BASIC INFORMATION ON INDIVIDUAL BUSINESS ENTERPRISES. THE QUASI-OFFICIAL CHAMBER OF ECONOMY IS THE ONLY AUTHORIZED SOURCE OF SUCH INFORMATION AND IT REACTS SLOWLY. BUSINESS SECRECY RESTRICTIONS PROHIBIT ENTERPRISES FROM DIVULGING INFORMATION ON THEIR EARNINGS, NUMBER OF EMPLOYEES, ETC., ALTHOUGH SOME ENTERPRISES, PARTICULARLY IN NORTHERN YUGOSLAVIA, DO SOMETIMES VIOLATE THE RULE FOR GOOD FOREIGN CONTACTS.

24. IN THE SPIRIT OF HELSINKI, IT WOULD BE USEFUL IF YUGOSLAVIA INSTITUTED A SYSTEM FOR REGULAR NOTIFICATION OF CHANGES IN LAWS, REGULATIONS AND BUSINESS CONDITIONS AFFECTING FOREIGN FIRMS. AS A METHOD FOR IMPROVING INTERNATIONAL ECONOMIC COOPERATION, IT WOULD BE USEFUL IF THE YUGOSLAV GOVERNMENT WOULD ALLOW FOREIGN GOVERNMENTS AND BUSINESSES THE OPPORTUNITY TO MAKE TIMELY COMMENTS ON DOMESTIC REGULATIONS OR OTHER PROVISIONS WHICH AFFECT INTERNATIONAL COMMERCE (AS THE USG HAS DONE, E.G., IN ITS GSP PROVISIONS).

25. MARKETING: YUGOSLAVIA RESISTS ATTEMPTS BY FOREIGN GOVERNMENTS OR BUSINESS ORGANIZATIONS TO PERFORM MARKET RESEARCH. THE NEED TO PRESERVE BUSINESS SECRECY IS CITED AS JUSTIFICATION TO DISCOURAGE RESEARCH. THUS, ALTHOUGH THE EMBASSY ITSELF HAS MANAGED TO COMPLETE SOME MARKET RESEARCH PROJECTS, OUR EFFORTS HAVE VERGED ON ILLEGALITY AND WE HAVE MET VARYING DEGREES OF UNCOOPERATIVENESS. INDUSTRIAL COOPERATION AND PROVISIONS OF COMMON INTEREST.

26. ABOUT 140 JOINT VENTURES HAVE BEEN ESTABLISHED IN YUGOSLAVIA UNDER PROVISIONS WHICH ALLOW UP TO 49 PERCENT FOREIGN PARTICIPATION IN INVESTMENTS WHICH GENERATE EXPORTS AND BRING NEW TECHNOLOGY TO YUGOSLAVIA. EXISTING JOINT VENTURES ENJOY CONSTITUTIONAL GUARANTEES AGAINST DETERIORATION OF ALL CONDITIONS PREVAILING UPON REGISTRY EXCEPT FOR (THE VARIABLE RATE) OF TAXATION. CONFIDENTIAL

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FUTURE JOINT VENTURE PROSPECTS ARE SUFFERING FROM A JUNE 1976 REGULATION WHICH GIVES EXCLUSIVE RESPONSIBILITY TO YUGOSLAV WORKERS' COUNCILS FOR DECISIONS FUNDAMENTAL TO THE PROFITABILITY OF THE INVESTMENT. THE JUNE REGULATION HAS CAUSED CONSIDERABLE UNCERTAINTY AMONG FOREIGN INVESTORS ALTHOUGH THE YUGOSLAV GOVERNMENT PRIVATELY EXPRESSES WILLINGNESS TO REGISTER JOINT VENTURE CONTRACTS WHICH PROVIDE FOR THE FOREIGN PARTNER TO PARTICIPATE IN MANAGEMENT DECISIONS. THE YUGOSLAVS WOULD DO WELL TO CONFIRM IN PROPOSED NEW LEGISLATION THAT THE FOREIGN INVESTOR WILL RECEIVE TREATMENT EQUAL TO THAT ACCORD THE YUGOSLAV PARTNER. THEY WOULD IMPROVE PROSPECTS FOR INDUSTRIAL COOPERATION BY ALSO EASING RESTRAINTS ON PROFIT REMITTANCES AND SETTING A CLEAR EQUITABLE FORMULA FOR REPATRIATION OF CAPITAL.

27. A 1976 LAW REQUIRES THAT THE YUGOSLAV CHAMBER OF ECONOMY APPROVE BUSINESS COOPERATION BETWEEN DOMESTIC ENTERPRISES AND FOREIGN FIRMS IN THIRD COUNTRIES. THE LAW IS INTERPRETED TO MEAN THAT THE CHAMBER SHALL

ACTUALLY SELECT THE ENTERPRISE OR GROUP OF ENTERPRISES TO COOPERATE WITH A FOREIGN FIRM. THE CHAMBER HOWEVER IS GENERALLY UNRESPONSIVE. TO THE EXTENT IT DOES ACT, IT HAS PROVEN EITHER UNABLE OR UNWILLING TO SELECT THE MOST QUALIFIED ENTERPRISE FOR A GIVEN PROJECT. THUS, ADMINISTRATION OF THIS LAW WOULD APPEAR TO BELIEV PRO-FESSED YUGOSLAV INTEREST IN INDUSTRIAL COOPERATION IN THIRD COUNTRIES.

PROVISIONS CONCERNING TRADE AND INDUSTRIAL COOPERATION HARMONIZATION OF STANDARDS.

28. THE YUGOSLAVS HAVE ANNOUNCED PREPARATION OF A LAW WHICH, WHEN PASSED THIS SPRING, WILL PRESCRIBE THAT NO ARTICLE CAN BE IMPORTED UNLESS IT HAS UNDERGONE QUALITY CONTROL BY AN APPROPRIATE YUGOSLAV INSTITUTE OR LABORATORY. THIS RAISES AT LEAST THE POSSIBILITY OF NTB'S ALTHOUGH DETAILS HAVE NOT BEEN CONFIDENTIAL

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REVEALED.

29 THE GOY'S GENERAL POSTURE IS TO ENCOURAGE COOPERATION, ESPECIALLY WITH THE U.S., WHICH IT CORRECTLY REGARDS AS WORLD'S FORMOST SOURCE OF SCIENCE AND TECHNOLOGY. HOWEVER, FROM TIME TO TIME ELEMENTS IN THE GOY, E.G., INTERIOR MINISTRY AND ARMED FORCES, HAVE RAISED SUSPICIONS PUBLICLY ABOUT POSSIBLE INTELLIGENCE ACTIVITIES CONDUCTED BY FOREIGN SCIENTISTS.

30. IN A REGULATION OF NOVEMBER 1975 DEALING WITH FIELDS OF SCIENTIFIC RESEARCH OF SIGNIFICANCE TO

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C O R R E C T E D C O P Y //PAR 31 LN 3//

NATIONAL DEFENSE, THE GOY PROMULGATED RESTRICTIONS
WHICH COULD IMPEDE LEGITIMATE
RESEARCH IN THE FOLLOWING AREAS
AS WELL: SOIL AND ENVIRONMENTAL SCIENCES: HYDROECONOMICS,
ELECTROECONOMICS, ENERGY, AND RAW MATERIALS; SPATIAL
PLANNING AND URBANISM; TRAFFIC AND COMMUNICATIONS;
BIOLOGICAL SCIENCES; AND SOCIAL SCIENCES (IN ADDITION
TO THE UNDERSTANDABLE CATEGORIES OF MILITARY SCIENCE
AND NATIONAL DEFENSE AND APPLICATION OF NUCLEAR ENERGY.
FOREIGN SCIENTISTS WISHING TO WORK IN YUGOSLAVIA MUST
COLLABORATE WITH A YUGOSLAV ORGANIZATION AND RECEIVE
GOY PERMISSION.
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31. ON BALANCE, HOWEVER, WE SHOULD POINT OUT THAT YUGOSLAVIA
EAGERLY PARTICIPATED WITH THE U.S. IN A BILATERAL PROGRAM
FINANCED BY OVER \$40 MILLION IN U.S. EXCESS CURRENCY
FUNDS AND ABOUT \$7 MILLION IN YUGOSLAV FUNDS. AS THOSE
FUNDS APPROACH EXHAUSTION, THE YUGOSLAVS HAVE OFFERED
TO CONTINUE A MATCHING FUND TO MAINTAIN COOPERATION
AT PRESENT LEVELS. IN GENERAL POLITICAL INTERFERENCE
HAS BEEN MINIMAL. INDEED, THE YUGOSLAVS MAY SEE CERTAIN
UNCONNECTED U.S. ACTIONS AS IMPEDING THEIR
ACCESS TO U.S. SCIENCE AND TECHNOLOGY.

32. IN THE PAST YEAR THE GOY HAS ISSUED THREE REGULATIONS
ESTABLISHING RESTRICTED TRAVEL ZONES WHICH LIMIT NOT
ONLY RESEARCH BUT TOURISM ALSO (AS SOME OF THESE AREAS
ARE ALONG THE COAST OR ON ISLANDS). APART FROM
PUBLICATION IN THE "OFFICIAL GAZETTE", THERE WAS NO
PUBLICITY GIVEN TO THESE REGULATIONS; AS FAR AS WE KNOW,
WARNING SIGNS HAVE NOT BEEN PLACED; AND THE GOY HAS

DECLINED TO PUBLISH MAPS DEPICTING THESE ZONES.

OTHER AREAS

PROMOTION OF TOURISM

33. THIS AREA MUST BE HIGHLIGHTED AS A PLUS FOR YUGOSLAVIA. TOURISM IS ONE OF THE NATION'S PRINCIPLE FOREIGN EXCHANGE EARNERS AND IS ACTIVELY PROMOTED. TOURIST VISAS ARE QUICK AND EASY TO OBTAIN. BORDER PROCEDURES ARE KEPT TO A MINIMUM. YUGOSLAVIA PRIDES ITSELF FOR HAVING ABOLISHED VISA REQUIREMENTS WITH SOME 50 NATIONS. ONLY IN THE CASES OF THE US, CANADA, AND GREECE, AMONG NATO MEMBERS, ARE VISAS REQUIRED. FOR THE REST OF EUROPE, YUGOSLAVIA RECIPROCATES VISA REQUIREMENTS WITH SPAIN, CZECHOSLOVAKIA, GDR, AND USSR.

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34. A MAIN DIFFICULTY IS THE IMPOSITION OF RESTRICTED TRAVEL ZONES (MENTIONED ABOVE). ADDITIONALLY, PHOTOGRAPHY OF ANYTHING RESEMBLING A DEFENSE INSTALLATION --INCLUDING THE RAILROAD--IS FORBIDDEN. WE BELIEVE THAT LOCAL AUTHORITIES ARE ENCOURAGED TO BE SUSPICIOUS OF FOREIGNERS. ONE OF THE PILLARS OF THE YUGOSLAV POLITICAL SYSTEM, "SOCIAL SELF-PROTECTION", MAKES IT INCUMBENT UPON YUGOSLAVS TO REPORTY ON ANYTHING THEY SUSPECT MAY BE UNUSUAL.

MIGRANT LABOR

35. THE GOY IS CONSCIOUS OF THE NEED FOR IMPROVEMENT OF THE "SOCIAL AND ECONOMIC CONDITIONS OF MIGRANT LABOR" BECAUSE CLOSE TO ONE MILLION YUGOSLAVS ARE "TEMPORARILY" EMPLOYED ELSEWHERE IN WESTERN EUROPE. IT MAY BE PREPARING PROPOSALS FOR BELGRADE 77 IN THIS AREA.

SECURITY AND COOPERATION IN THE MEDITERRANEAN

36. THE GOY HAS BEEN INSTRUMENTAL IN INCLUSION OF THIS ASPECT INTO CSCE AND FOR EXPANING ITS PROVISIONS.

BASKET III

HUMAN CONTACTS

37. CONTACTS AND REGULAR MEETINGS ON THE BASIS OF FAMILY TIES: WE ARE NOT AWARE OF ANY PROBLEMS HERE.

38. REUNIFICATION OF FAMILIES: NO PROBLEMS.

39. MARRIAGE BETWEEN CITIZENS OF DIFFERENT STATES: NO PROBLEMS.

40. TRAVEL FOR PERSONAL OR PROFESSIONAL REASONS: THE VAST CONFIDENTIAL

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MAJORITY OF YUGOSLAVS CAN OBTAIN PASSPORTS FOR TOURISM, BUSINESS, OR EMIGRATION WITH LITTLE OR NO DIFFICULTY. (WHILE THERE IS \$150 PER PERSON LIMIT ON HARD CURRENCY EXCHANGE, MOST YUGOSLAVS SEEM TO FIND WAYS AROUND THIS IMPEDIMENT TO TRAVEL).

41. A CERTAIN NUMBER, HOWEVER, ARE NOT PERMITTED TO TRAVEL ABROAD UNDER A LAW WHICH ALLOWS SECURITY ORGANS TO WITHHOLD THE GRANTING OF PASSPORTS OR TO WITHDRAW PASSPRTS FOR VAGUE REASONS OF NATIONAL SECURITY. THE MOST NOTED EXAMPLE OF THIS IS MILOVAN DJILAS, BUT WE BELIEVE THAT HUNDREDS OF OTHER YUGOSLAVS AS WELL ARE PROHIBITED FROM EXERCISING THIS RIGHT. RECENTLY, A GROUP OF YUGOSLAVS, ALL CLAIMING TO HAVE PASSPORTS, PETITIONED THE CONSTITUTIONAL COURT TO DECLARE THIS LAW UNCONSTITUTIONAL. AFTER THE PETITION BECAME PUBLIC THE GOY ACKNOWLEDGED THAT THE COURT WAS CONSIDERING THE CASE, BUT IT INSISTED THAT THE PUBLICITY GIVEN THE CASE WAS AN ATTEMPT FROM ABROAD "TO DRAG YUGOSLAVIA INTO BLOC CONFRONTATION" ON THE HUMAN RIGHTS ISSUE.

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42. THE ABOVE-MENTIONED RESTRICTED TRAVEL ZONES WERE
IMPOSED AFTER SIGNING OF THE FINAL ACT.

43. WE HAVE A PROBLEM WITH THE TREATMENT OF DUAL NATIONALS.
THE OPERATIVE INSTRUMENT IN OUR CONSULAR RELATIONS,
THE US-SERBIAN CONSULAR CONVENTION, WAS SIGNED IN 1882. IT
DOES NOT DEAL WITH DUAL NATIONALS. THE POTENTIAL FOR
DIFFICULTY IN THIS AREA IS BEST ILLUSTRATED BY THE LAZSLO
TOTH CASE WHICH CAUSED A MAJOR STRAIN IN OUR BILATERAL
RELATIONSHIP. DESPITE OUR EFFORTS, THE GOY HAS SHOWN NO
INDICATION IT IS WILLING TO DISCUSS ANY AGREEMENT "FOR THE
IMPROVEMENT OF ARRANGEMENTS TO PROVIDE CONSULAR SERVICES,
INCLUDING LEGAL AND CONSULAR ASSISTANCE" WHERE DUAL NATIONALS
ARE INVOLVED.

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44. IMPROVEMENT OF CONDITIONS FOR TOURISM: SEE "SCIENCE
AND TECHNOLOGY" ABOVE.

45. MEETINGS AMONG YOUNG PEOPLE: THE YUGOSLAV RECORD IS
FAIRLY GOOD. HOWEVER, PRESS ARTICLES APPEAR FROM TIME TO
TIME QUESTIONING THE ADVISABILITY OF SENDING YOUNG YUGOSLAVS
ABROAD ON VARIOUS EXCHANGES AND THUS EXPOSING THEM TO WESTERN
IDEAS. AN INVITATION THE U.S. EXTENDED MANY MONTHS AGO FOR
A GROUP FROM THE NATIONAL YOUTH ORGANIZATION, OMLADINA, TO
VISIT THE U.S. HAS NOT BEEN ACTED UPON.

46. SPORT: YUGOSLAV TEAMS PLAY ALL OVER THE WORLD AND
YUGOSLAVIA SPONSORS MANY INTERNATIONAL EVENTS. HOWEVER,
POLITICS IS NOT ABSENT FROM SPORTS HERE. THE YUGOSLAV TEAM
WITHDREW FROM THE 1976 CHESS OLYMPIAD BECAUSE IT WAS HELD
IN ISRAEL, WHILE THE GOY SUPPORTS ARAB SIDE OF THE ARAB-
ISRAELI DISPUTE.

47. EXPANSION OF CONTACTS: THE YUGOSLAV RECORD IS SPOTTY.
OFFICIAL ACCESS IS LIMITED; APPOINTMENTS ARE OFTEN DIFFI-
CULT TO OBTAIN. TO TRAVEL PROFESSIONALLY OUTSIDE OF BELGRADE
(AND FOR MANY APPOINTMENTS IN BELGRADE), APPOINTMENTS MUST

BE ARRANGED THROUGH THE PROTOCOL OFFICE, OSTENSIBLY A FACILITATIVE SERVICE. ITS TALLY SHEET IS CHECKERED, AND WE BELIEVE PURPOSEFULLY SO. FOREIGNERS ARE DISCOURAGED FROM CONTACTING LOCAL GOVTS OR ORGANIZATIONS DIRECTLY. REGULATIONS IMPOSED LAST YEAR FOR BELGRADE UNIVERSITY'S ENGLISH FACULTY (WHICH WE BELIEVE APPLY TO OTHER FACULTIES AT THE UNIVERSITY AND OTHER UNIVERSITIES ALSO) ALSO HINDER CONTACTS. ALL FACULTY MEMBERS MUST REQUEST APPROVAL FROM DEPARTMENT CHAIRMAN BEFORE INITIATING OR ACCEPTING ANY INFORMAL OR FORMAL CONTACTS WITH FOREIGN PUBLISHERS, CORPORATIONS, OR GOVTS. THIS INCLUDES ATTENDING SOCIAL EVENTS AT EMBASSIES OR STAFF RESIDENCES (SEE 76 BELGRADE 3132). WE HAVE LEARNED THAT IN SOME INSTANCES WRITTEN REPORTS ARE CONFIDENTIAL

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REQUIRED BOTH BEFORE AND AFTER THE CONTACT.

49. IN ADDITION TO THE OUTSTANDING OMLADINA INVITATION (SEE PARA ABOVE), A SIMILAR INVITATION FOR A GROUP FROM THE YUGOSLAV NATIONAL FRONT ORGANIZATION (SAWPY) ALSO REMAINS UNANSWERED.

INFORMATION

IMPROVEMENT OF THE CIRCULATION OF, ACCESS TO, AND EXCHANGE OF INFORMATION

50. IN GENERAL, THE GOY PROHIBITS THE CIRCULATION OF INFORMATION WHICH IS CONTRARY TO WHAT IT DEEMS ACCEPTABLE. IN 1974 THE GOY PROMULGATED A PRESS LAW TO CONTROL REGULAR INFORMATION ACTIVITIES IN YUGOSLAVIA AND GOVERN THE IMPORT AND DISTRIBUTION OF FOREIGN COMMUNICATIONS MEDIA ACTIVITIES AND OUTPUT INCOUNTRY. THE LAW CONTAINS PROVISIONS ON THE CONTROL OF THE FOREIGN PRESS, FOREIGN FILMS AND OTHER MASS MEDIA, REPRESENTATIVES OF FOREIGN MEDIA IN YUGOSLAVIA, AND FOREIGN INFORMATION INSTITUTIONS. IT HAS BEEN ADMINISTERED INCONSISTENTLY. HOWEVER, IT CONTAINS PENALTIES FOR INFRACTIONS. IN PRACTICE IT IS BEING INTERPRETED SOMEWHAT MORE LIBERALLY THAN IT COULD BE.

51. ORAL INFORMATION: MEETINGS, ROUND TABLES, CONGRESSES, ALL WITH FOREIGN PARTICIPATION ARE THE RULE RATHER THAN THE EXCEPTION--BUT ON SAFE SUBJECTS. AN EXCEPTION TO THIS WAS A ROUND TABLE ON US-YUGOSLAV RELATIONS CONDUCTED LAST FALL BY THE COUNCIL OF FOREIGN RELATIONS AND THE YUGOSLAV INSTITUTE FOR INTERNATIONAL POLITICS AND ECONOMICS. GOVT OFFICIALS, AS WELL AS SCHOLARS, ALSO ATTENDED. PRESS COVERAGE, HOWEVER, WAS LIMITED TO BRIEF MENTION OF THE ROUND TABLE AND THE PRESS AND PUBLIC WERE EXCLUDED.

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52. MANY FOREIGN LECTURERS ARE INVITED TO YUGOSLAVIA, BUT NONE WITH A POSITION CONSIDERED "HOSTILE" TO THE REGIME OR SYSTEM . (SEE PARA 72 BELOW).

53. PRINTED INFORMATION: FOREIGN BOOKS, NEWSPAPERS, AND PERIODICALS FROM BOTH EAST AND WEST MAY BE PURCHASED AT SPECIAL BOOKSTORES IN MAJOR CITIES, MAINLY IN TOURIST AREAS. ALL PUBLICATIONS ARE SUBJECT TO CENSORSHIP UNDER THE PRESS LAW BEFORE BEING PLACED INTO DISTRIBUTION. A PETITION CURRENTLY BEING CIRCULATED COVERTLY DECRYING THIS CENSORSHIP CLAIMS THAT AROUND 100 EDITIONS (OF SOME 35 DIFFERENT FOREIGN PUBLICATIONS) WERE CENSORED IN THE LAST TEN MONTHS OF 1976--IN PRACTICE THIS MEANS THE ISSUE IN QUESTION IS NOT SOLD. AN INFORMAL COUNTING BY THE EMBASSY BASED ON DISTRIBUTION PROHIBITIONS LISTED IN THE YUGOSLAV "OFFICIAL GAZETTE" OVER THE PAST SEVEN MONTHS LISTS SOME 60 EDITIONS FROM 29 DIFFERENT PERIODICALS AS HAVING BEEN BANNED. (NOTE: THE "OFFICIAL GAZETTE" PROHIBITIONS ARE OFTEN PUBLISHED MONTHS AFTER THE ACTIONS.) THE PROSCRIBED EDITIONS OR ARTICLES, NEVERTHELESS, ARE MADE AVAILABLE BY TANJUG (WHICH TRANSLATE THE ARTICLES INTO SERBO-CROATIAN) TO SELEIF GOY AND LCY OFFICIALS.

54. PAMPHLETS OR BULLETINS TO BE DISTRIBUTED BY DIPLOMATIC OR CONSULAR MISSIONS REQUIRE A GOY PERMIT. THIS PROCEDURE

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TAKES SIX WEEKS TO THREE MONTHS.

55. USIS AND OTHER FOREIGN LIBRARIES MUST OBTAIN PERMISSION FROM THE GOY FOR ALL BOOKS THEY WISH TO INCLUDE IN THEIR COLLECTIONS. THIS PROCESS TAKES BETWEEN ONE AND TWO MONTHS.

56. ONLY YUGOSLAV AGENCIES SUCH AS TANJUG MAY DISSEMINATE FOREIGN NEWS WITHIN THE COUNTRY TO NEWSPAPERS OR RADIO/TV. YUGOSLAV NEWSPAPERS MAY NOT SUBSCRIBE TO FOREIGN NEWS SERVICES. ONLY TANJUG MAY, AND DOES. FOREIGN CORRESPONDENTS IN YUGOSLAVIA ARE PROHIBITED BY THE PRESS LAW FROM SUPPLYING INFORMATION TO ANY YUGOSLAV MEDIA, INSTITUTIONS, OR CITIZENS. THE GOY THUS CONTROLS THE NEWS DISSEMINATED IN YUGOSLAVIA EXCEPT THROUGH FOREIGN PUBLICATIONS PERMITTED
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TO ENTER. THE AVAILABLE OUTPUT FROM YUGOSLAV MEDIA SOURCES IS BORING, TIRESOME, AND SLANTED; ALTHOUGH SUBSTANTIALLY MORE HARD NEWS IS PROVIDED THAN IN EASTERN BLOC MEDIA.

57. FILMED AND BROADCAST INFORMATION: FOREIGN RADIO BROADCASTS ARE NOT JAMMED. NOR IS ANY ATTEMPT MADE TO INTERFERE WITH TELEVISION PROGRAMS ORIGINATING IN NEIGHBORING COUNTRIES WHICH CAN BE RECEIVED IN BORDER AREAS.

5. NO FILM MAY BE SHOWN IN YUGOSLAVIA UNTIL IT IS APPROVED BY A REPUBLICAN- OR PROVINCIAL-LEVEL COMMISSION ESPECIALLY CONSTITUTED FOR PREVIEWING FILMS. THERE IS A CHARGE FOR THIS "SERVICE" RANGING FROM 300 DINARS (ABOUT \$16.67) FOR A ONE-MINUTE FILM TO 1,800 DINARS (\$100.00) FOR A 90-MINUTE FILM. USIS HAS HAD FEW FILMS REJECTED IN THE LAST SEVERAL YEARS BECAUSE IT SELECTS ITS FILMS CAREFULLY BEFOREHAND IN AN ATTEMPT TO ENSURE APPROVAL FROM THE CENSORSHIP BOARD. THE RESTRICTIONS ON FILMS VARY ACCORDING TO THE POLITICAL CLIMATE. REGARDING COMMERCIAL FEATURE FILMS, THERE ARE ALWAYS A GREAT NUMBER, MOSTLY FROM THE WEST, SHOWING IN YUGOSLAV THEATRES AT ANY ONE TIME. HOLLYWOOD-TYPE INANITIES

AND FILMS DEPICTING SOME ASPECT OF THE DECLINE OF THE WEST (OR AS YUGOSLAV FILM CRITICS MAY SO INTERPRET) ARE THE USUAL FARE--THOUGH IN FAIRNESS TO YUGOSLAVS, THOSE FILMS SEEM TO BE A GOOD CROSS-SECTION OF WHAT IS BEING MADE IN THE WEST, ESPECIALLY THE U.S.

59. COOPERATION IN THE FIELD OF INFORMATION: WE HAVE NO EVIDENCE OF AN INCREASE OR DECREASE IN COOPERATION WITH WESTERN MEDIA ORGANIZATIONS.

60. YUGOSLAV TV OFTEN CARRIES SOME WESTERN PROGRAMS, OF THE SAME STANDARDS AS THE FEATURE FILMS (I.E., "KOJAK," "STREETS OF SAN FRANCISCO"). IT WILL NOT USE PROGRAMS CONTAINING "NON-ACCEPTABLE" IDEAS OR CONCEPTS; E.G. YUGOSLAV TV USED ON CERTAIN PARTS OF ALISTAIR COOKE SERIES "AMERICA", AS CONFIDENTIAL

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OTHER PARTS WERE "TOO POSITIVE" ACCORDING TO A YUGOSLAV TV OFFICIAL.

61. ON U.S. INAUGURATION DAY YUGOSLAV TV PRESENTED A PROFESSIONALLY-MADE PROGRAM ON THE INCOMING PRESIDENT, ANCHORED BY A BROADCASTER WHO HAD JUST RETURNED FROM AN IVP VISIT TO THE U.S. THE PROGRAM, HOWEVER, DID NOT INCLUDE PRESIDENT CARTER'S "MESSAGE TO THE WORLD."

62. YUGOSLAVIA HAS BEEN ONE OF THE PROME MOVERS AND TANJUG ONE OF THE PRINCIPLE OPERATIONAL ELEMENTS IN THE NON-ALIGNED PRESS POOL. AS SUCH, TANJUG IS APPARENTLY OBLIGATED TO CARRY A PERCENTAGE OF NEWS ORIGINATING IN THE NON-ALIGNED WORLD, SOME OF WHICH LOCAL NEWSPAPERS OBLIGINGLY PRINT.

63. IMPROVEMENT OF WORKING CONDITIONS FOR JOURNALISTS: FOREIGN JOURNALISTS ENJOY RELATIVELY COMFORTABLE WORKING CONDITIONS HERE. HOWEVER, STORIES WHICH DISPLEASE THE AUTHORITIES ARE GENERALLY BROUGHT TO THE JOURNALISTS' ATTENTION. ON OCCASION, A PRESS CAMPAIGN AGAINST A PARTICULAR OFFENDING JOURNALIST WILL BE ORGANIZED. WHILE THERE IS NO OVERT INTIMIDATION AGAINST FOREIGN JOURNALISTS, THERE IS OCCASIONAL LOW-LEVEL HARASSMENT. ACCESS TO GOVERNMENT SOURCES IS CONTROLLED AND APPOINTMENTS MUST USUALLY BE MADE THROUGH THE FEDERAL COMMITTEE FOR INFORMATION. SOMETIMES, HOWEVER, ENTERPRISING JOURNALISTS ARE ABLE TO CONTACT SOURCES DIRECTLY.

64. CULTURE: THE GOY PROMOTES AN ACTIVE CULTURAL EXCHANGE PROGRAM, AND THERE IS AN EQUALLY HECTIC PARADE OF DELEGATIONS, PERFORMING ARTS ENSEMBLES, AND OTHER CULTURAL EVENTS REGULARLY SCHEDULED INCOUNTRY. THE GOY APPEARS TO LIKE LITTLE BETTER THAN SIGNING BILATERAL CULTURAL AGREEMENTS. A "YEAR OF CULTURE" IN EUROPE MAY BE THEIR PRINCIPLE NEW PROPOSAL FOR

BASKET III AND THE KIND OF INITIATIVE THEY WOULD LIKE
BELGRADE 77 TO CONCENTRATE ON RATHER THAN HUMAN RIGHTS.

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65. THE CULTURAL EXHIBITS, BOOKS, FILMS, AND OTHER
PRESENTATIONS IMPORTED INTO YUGOSLAVIA MUST SUBSCRIBE TO THE
GOY'S ACCEPTABILITY STANDARDS.

6. THE GOY MAINTAINS OPEN ACCESS TO MOST AREAS OF CULTURAL
AND HISTORIC INTEREST, INCLUDING RELGIOUS SITES. A RESPECTABLE
PROGRAM OF CONSERVATION AND RESTROATION ON SIGNIFICANT CULTURAL
MONUMENTS IS UNDERWAY. FOREIGN PARTICIPATION ESPECIALLY IN
ARCHAEOLOGY IS NOT UNUSUAL.

67. THE YUGOSLAV CONSTITUTION GUARANTEES ETHNIC MINORITIES
THE RIGHT TO PRESERVE THEIR CULTURAL IDENTITY. THE GOY
APPEARS TO ABIDE BY THIS CREDITABLY. THERE IS PROVISION FOR
ELEMENTARY EDUCATION IN MINORITY LANGUAGES SUCH AS ALBANIAN
AND HUNGARIAN, AS WELL AS FOR RADIO/TV PROGRAMS, ETHNIC
NEWSPAPERS, AND CULTURAL CENTERS. OF COURSE ANY ANTI-MARXIST
OR NON-YUGOSLAV INTERPRETATION OF INDIVIDUAL MINORITIES HISTORY
AND CULTURE IS FORBIDDEN.

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68. EDUCATION: TO A DEGREE THERE APPEARS TO BE ACTIVE BILATERAL COOPERATION IN EDUCATION. INDIVIDUAL DEPARTMENTS IN YUGOSLAV UNIVERSITIES HAVE DIRECT CONTACTS WITH EUROPEAN AND AMERICAN UNIVERSITIES. YUGOSLAV SCHOLARS, SCIENTISTS, AND STUDENTS TRAVEL ABROAD. SIMILARLY, FOREIGN SCHOLARS IN LARGE NUMBERS VISIT YUGOSLAVIA FOR CONFERENCES, SYMPOSIA, RESEARCH, OR TEACHING.

69. HOWEVER, SINCE 1972, THE RESURRECTION OF THE PERVASIVE ROLE OF THE LCY HAS HAD AN INHIBITING EFFECT ON INTELLECTUAL FREEDOM, AND THEREBY ON EDUCATIONAL EXCHANGES. THIS TREND HAS CONTINUED EVEN SINCE SIGNING OF THE FINAL ACT. FOR EXAMPLE, THE FALL OF 1975 SAW THE TIGHTENING UP OF THE REGULATION "ON THE FIELDS AND TYPES OF SCIENTIFIC RESEARCH
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OF SIGNIFICANCE TO NATIONAL DEFENSE AND ON THE CONDITIONS AND ACTION TO BE TAKEN IN ORDER TO OBTAIN PERMISSION TO CARRY OUR RESEARCH WITH OR FOR FOREIGNERS." (SEE "SCIENCE AND TECHNOLOGY") THE REGULATION SPECIFICALLY PROHIBITS FOREIGNERS FROM DOING RESEARCH IN THE LISTED FIELDS EXCEPT THROUGH YUGOSLAV ORGANIZATIONS IT REQUIRE CLEARANCE BOTH FOR THE PROJECT AND BEFORE TRANSMITTING ABROAD RESEARCH RESULTS.

70. LAST YEAR AN AMERICAN POLITICAL SCIENTIST SCHOLAR WAS DENIED PERMISSION TO DO RESEARCH HERE BECAUSE SHE HAD WRITTEN A BOOK ON THE YUGOSLAV SOCIO-POLITICAL SYSTEM WHICH CAUSED DISSATISFACTION IN THE GOY. HER EARLIER RESEARCH HAD BEEN PERFORMED HERE. IN 1974 AN AMERICAN ECONOMIST WAS DENIED ENTRY BECAUSE OF GOY DISPLEASURE WITH HIS WRITINGS.

71. AS MENTIONED ABOVE ("EXPANSION OF CONTACTS") INTERNAL REGULATIONS WERE INTRODUCED AT UNIVERSITIES TO CONTROL CONTACTS WITH FOREIGNERS. SIMILARLY, WE HAVE ENCOUNTERED A CUMBERSOME CLEARANCE PROCESS IN TRYING TO PLACE AMERICAN SPEAKERS, PARTICULARLY IN HISTORY, POLITICAL SCIENCE, SOCIOLOGY, AND AMERICAN LITERATURE, AT YUGOSLAV UNIVERSITIES.

72. THE GOY IS PARTICULARLY SUSPICIOUS OF FOREIGN SCHOLARLY QUESTIONNAIRES ON PEOPLES' ATTITUDES. MOST ARE NOT APPROVED, AND FOR OTHERS THERE ARE USUALLY LONG DELAYS IN RECEIVING CLEARANCE. YUGOSLAVIA'S OWN POLLS ARE USUALLY

CLASSIFIED AND NOT PUBLISHED.

73. WHILE ENFORCEMENT OF THESE REGULATIONS HAS BEEN ERRATIC, THE REGULATIONS (AND THE STIFLING ATMOSPHERE THEY GENERATE) REMAIN IN FORCE, NONETHELESS.

74. GENERAL COMMENT: APART FROM THE OSIMO TREATY, WHICH PROBABLY WOULD HAVE BEEN SIGNED IN ANY EVENT, THE GOY HAS MADE NO DISCERNABLE EFFORT TO IMPROVE YUGOSLAV LEGISLATION OR PRACTICE IN CONFORMITY WITH THE FINAL ACT SINCE HELSINKI (BEYOND A FEW
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COSMETIC GESTURES). THIS IS PARTICULARLY MANIFEST RESPECTING BASKET III AND THE HUMAN RIGHTS PRINCIPLE, IN WHICH AREAS REGRESSIVE STEPS HAVE BEEN TAKEN. IT SHOULD BE NOTED, HOWEVER, THAT THE YUGOSLAV PERFORMANCE BASE BEGAN AT A HIGHER LEVEL THAN THOSE OF A SOVIET UNION OR THE OTHER WARSAW PACT MEMBERS. WHEN COMPARED WITH THE SOVIET/EE RECORDS IN MOST AREAS. YUGOSLAVIA'S IS FAR BETTER.

75. AS HOST FOR BELGRADE 77 THE GOY HAS OFTEN STATED ITS DESIRE TO AVOID EAST-WEST CONFRONTATION OVER BASKET III AND INSTEAD TO STRESS DISCUSSION OF INTEGRAL IMPLEMENTATION PERFORMANCES. ITS HOPE IS FOR A "SUCCESSFUL" MEETING (AND THUS A DIPLOMATIC SUCCESS FOR YUGOSLAVIA). YUGOSLAV OFFICIALS CLAIM THAT WESTERN EMPHASIS OF BASKET III WOULD RETARD THIS PROSPECT. BUT THEY ALSO REALIZE THE WEAKNESS OF YUGOSLAVIA'S BASKET III AND HUMAN RIGHTS RECORD AND FEAR BEING GROUPED WITH THE SOVIETS/ EES IN THIS REGARD. AT THE SAME TIME, THEY HAVE IN EFFECT ADOPTED THE SOVIET STAND IN THEIR INITIAL PRESS AN OFFICIAL COUNTER-OFFENSIVE TO DJILAS' AND OTHER DISSIDENTS ACTIONS HERE BY CLAIMING THAT THE SOCIALIST WORLD'S, INCLUDING YUGOSLAVIA'S, RECORD ON HUMAN RIGHTS IS MUCH BETTER THAN THAT OF THE "BOURGEOIS" WESTERN DEMOCRACIES. ALTHOUGH IT IS UNQUESTIONABLY MORE OPEN THAN THE SOVIET BLOC, YUGOSLAVIA HAS A LONG PATH TO TRAVEL BEFORE BEING IN FULL COMPLIANCE WITH THE FINAL ACT.
YORK

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